

1                   BELLSOUTH TELECOMMUNICATIONS, INC.  
2                   REBUTTAL TESTIMONY OF ERIC FOGLE  
3   BEFORE THE PUBLIC SERVICE COMMISSION OF SOUTH CAROLINA  
4                   DOCKET NO. 2003-326-C  
5                   MARCH 12, 2004  
6

7   Q.    PLEASE STATE YOUR NAME, YOUR POSITION WITH BELLSOUTH  
8           TELECOMMUNICATIONS, INC. ("BELLSOUTH") AND YOUR BUSINESS  
9           ADDRESS.

10  
11   A.   My name is Eric Fogle. I am employed by BellSouth Resources, Inc., as a  
12           Director in BellSouth's Interconnection Operations Organization. My  
13           business address is 675 West Peachtree Street, Atlanta, Georgia 30375.

14  
15   Q.    PLEASE PROVIDE A BRIEF DESCRIPTION OF YOUR BACKGROUND  
16           AND EXPERIENCE.

17  
18   A.    I attended the University of Missouri in Columbia, where I earned a Master  
19           of Science in Electrical Engineering Degree in 1993 and Emory University  
20           in Atlanta, where I earned a Master of Business Administration degree in  
21           1996. After graduation from Missouri, I began employment with AT&T as  
22           a Network Engineer, and joined BellSouth in early 1998 as a Business  
23           Development Analyst in the Product Commercialization unit. From July  
24           2000, through May 2003, I was responsible for the Wholesale Broadband

1 Marketing group within BellSouth. I assumed my current position in June  
2 2003. First, as a Business Analyst, and then as the Director of the  
3 Wholesale Broadband Marketing Group, I have been actively involved in  
4 the evolution and growth of BellSouth's DSL based services as well as the  
5 underlying technology.

6

7 Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY?

8

9 A. The purpose of my testimony is to rebut the direct testimony of Mr. Van de  
10 Water and Mr. Bradbury on behalf of AT&T Communications of the  
11 Southern States, LLC ("AT&T"), and Ms. Lichtenberg on behalf of MCI  
12 WorldCom Communications, Inc. and MCIMetro Access Transmission  
13 Services, Inc. ("MCI") by demonstrating that BellSouth has in place a hot  
14 cut process for loops that involve Line Sharing and Line Splitting xDSL  
15 services during UNE-P to UNE-L migrations. My testimony also  
16 demonstrates, contrary to any suggestion of Ms. Lichtenberg, that  
17 BellSouth has voluntarily involved the Competitive Local Exchange  
18 Company ("CLEC") community in the development of this process,  
19 including prioritization of BellSouth work efforts regarding Line Sharing,  
20 Line Splitting and various subsequent migration scenarios in which the  
21 CLECs are just now becoming interested.

22

23 Q. ALL PARTIES HAVE DIRECTED THIS COMMISSION TO VARIOUS  
24 PORTIONS OF THE TRO AND THE RULES IN SUPPORT OF THEIR

1 POSITIONS IN THEIR DIRECT TESTIMONY. WHAT IS THE IMPACT  
2 OF THE D.C. CIRCUIT COURT OF APPEALS ORDER ON THE TRO IN  
3 THIS PROCEEDING?  
4

5 A. Currently the impact of the DC Circuit Court's opinion is unclear. At the  
6 time of filing this testimony, the DC Court had vacated large portions of the  
7 rules promulgated as a result of the TRO, but stayed the effective date of  
8 the opinion for at least sixty days. Therefore my understanding is that the  
9 TRO remains intact for now, but its content, and the rules adopted thereto,  
10 must be suspect in light of the court's harsh condemnation of large  
11 portions of the order. Accordingly, I will reserve judgment, and the right to  
12 supplement my testimony as circumstances dictate, with regard to the  
13 ultimate impact of the DC Court's order on this case.  
14

15 Q. PLEASE DESCRIBE WHAT YOU MEAN BY A UNE-P AND A UNE-L.  
16

17 A. A UNE-P is a combined loop and port. For a UNE-P, the loop and port are  
18 combined in BellSouth's network. A UNE-P does not require any  
19 additional elements, nor does UNE-P require either collocation or  
20 additional switching capability in order to provide a functioning service for  
21 the end-user. A UNE-L is a standalone UNE Loop, and requires  
22 collocation and additional switching capability (both provided by the

1 facilities based CLEC) in order to provide a functioning switched voice  
2 service for the end-user.

3

4 Q. WHAT IS LINE SPLITTING?

5

6 A. Line splitting occurs when a voice CLEC provides voice service and a data  
7 local exchange company ("DLEC") provides the xDSL service (in some  
8 cases the xDSL and voice services are provided by the same CLEC).  
9 This dual provider arrangement is known as Line Splitting. BellSouth  
10 facilitates Line Splitting as a service to CLECs and DLECs, to  
11 accommodate the sharing of the spectrum between the voice and data  
12 services provided by each carrier. As part of this service, BellSouth will  
13 provide cross-connects, and, if requested, a frequency splitter (although  
14 BellSouth is not obligated to provide the splitter by the TRO). In this role,  
15 BellSouth simply acts as a facilitator between the CLEC and the DLEC.

16

17 Q. HOW DOES A UNE-P WORK WITH LINE SPLITTING?

18

19 A. When a carrier with an existing UNE-P combination enters into a Line  
20 Splitting arrangement with another carrier, the loop that has historically  
21 been used to serve the customer is no longer combined with the port,  
22 therefore breaking up the UNE-P platform. Instead, central office work is  
23 performed to cross-connect the loop to a splitter, which one of the CLECs  
24 usually owns. The splitter separates the frequency used to provide the

1 voice service from the frequency used to provide the data services. From  
2 there, another collocation cross-connection is used to carry the voice  
3 signal to the port on the voice CLEC's switch, while the data signal is  
4 carried to the DLEC's network. Thus, the loop and port are no longer  
5 combined but, rather, are separated by two collocation cross-connections  
6 and a piece of CLEC-provided equipment. Exhibit EF-1 depicts a typical  
7 line splitting arrangement. Exhibit EF-2 depicts a typical UNE-P  
8 arrangement. As can be clearly seen by comparing the two drawings, the  
9 line splitting arrangement bears little resemblance to the UNE-P  
10 arrangement, and it is obvious that the UNE loop and port services  
11 purchased by the CLECs for the purposes of line splitting are very  
12 different from the UNE-P purchased by the CLECs.

13

14 Q. ON PAGE 44, MR. VAN DE WATER DEFINES LINE SPLITTING  
15 SERVICES AS "UNE-P BASED." IS THIS CHARACTERIZATION  
16 ACCURATE?

17

18 A. No. This is a common misconception throughout the industry. Line  
19 Splitting cannot be provisioned over a UNE-P. The UNE-P (also known as  
20 UNE Platform) is only a combined UNE Port and a UNE Loop. By FCC  
21 definition it is impossible to have Line Splitting via UNE-P. In order to use  
22 a UNE-P facility for Line Splitting, the CLEC must convert the UNE-P to a  
23 loop and port as the FCC clearly explained in the Texas 271 Order, ¶ 325.  
24 ("For instance, if a competing carrier is providing voice service using the  
25 UNE-platform, it can order an unbundled xDSL-capable loop terminated to

1 a collocated splitter and digital subscriber line access multiplexer  
2 (“DSLAM”) equipment and unbundled switching combined with shared  
3 transport, to replace its existing UNE-platform arrangement with a  
4 configuration that allows provisioning of both data and voice  
5 services.”(emphasis added).

6

7 This Commission relied heavily on this language in the Texas 271 Order in  
8 its Order in the BellSouth-IDS arbitration proceeding. See Order on  
9 Arbitration, *In Re: Petition of IDS Telecom, LLC for Arbitration of a*  
10 *Proposed Interconnection Agreement with BellSouth Telecommunications,*  
11 *Inc., Pursuant to 47 U.S.C. Section 252(b)*, Order No. 2001-286 in Docket  
12 No. 2001-19-C at p. 25 (April 3, 2001). In that proceeding, the  
13 Commission found “that when a CLEC, providing voice service through a  
14 UNE-P combination, requests to convert to a line splitting arrangement,  
15 the UNE-P arrangement is replace by individual network elements.” *Id.* at  
16 p. 29.

17

18 Accordingly, a UNE-P cannot be used in a Line Splitting environment but  
19 rather would need to first be converted to a shared UNE Loop, a UNE Port  
20 and cross connects. The shared UNE Loop used in this scenario is often  
21 referred to as a “shared loop”.

22

23 The UNE-L is just that, a standalone UNE Loop that runs from the ultimate  
24 end-user to a collocation cage in the serving wire center. To use a UNE-L  
25 in a Line Splitting environment, the CLEC would need to have the

1 necessary equipment in their collocation cage connected to the UNE-L.  
2 Accordingly, a UNE-L is but one piece of a total Line Splitting solution.

3

4 Q. WHO OWNS THE SPLITTER IN A LINE SPLITTING ARRANGEMENT?

5

6 A. Under the TRO, the CLEC is responsible for owning the splitter. Since  
7 BellSouth is not providing either the voice or data service to the end-user,  
8 it is not necessary for BellSouth to be involved between the two CLECs.

9

10 Q. ON PAGE 45, MR. VAN DE WATER MENTIONS THAT LINE SPLITTING  
11 IS NOT INCLUDED IN BELL SOUTH'S CURRENT BATCH HOT CUT  
12 PROCESS. PLEASE COMMENT.

13

14 A. With a CLEC-owned splitter, which is all that the TRO requires, the CLEC  
15 can manage their own 'hot cut' process for the voice service, without any  
16 involvement or coordination from BellSouth. The CLEC would simply  
17 disconnect the BellSouth switch port within its collocation space when  
18 moving the voice customer to its own switch port. A subsequent set of  
19 orders can then be placed to disconnect the BellSouth switch port that is  
20 no longer in use, and change the records associated with the loop facility  
21 to support the new service arrangement. The responsibility for the  
22 migration (if any) of the data service in this scenario lies with the CLEC  
23 who owns the splitter. Conversions of line-splitting are not encompassed  
24 in BellSouth's batch migration process because that process applies only

1 to UNE-P to UNE-L migrations and, as described above, line splitting does  
2 not utilize UNE-P.

3

4 Q. HOW IS THE HOT CUT PROCESS DIFFERENT IF BELL SOUTH OWNS  
5 AND MAINTAINS THE SPLITTER, RATHER THAN THE CLEC OWNING  
6 AND MAINTAINING THE SPLITTER?

7

8 A. CLECs have the option in many situations of utilizing a BellSouth-owned  
9 splitter. CLECs need to weigh this option against the benefits of owning  
10 their own splitters. Introduction of any third party (in this case BellSouth)  
11 ownership of the splitter may add possible down time for the end user  
12 during migrations. Additionally, if the existing Line Sharing or Line  
13 Splitting scenario is with a BellSouth owned splitter and the CLEC is  
14 migrating to a UNE-L, this requires a change from a BellSouth owned  
15 splitter to a CLEC owned splitter. This change requires altering cabling  
16 and accordingly the CLEC's end user will experience some xDSL service  
17 down time until the responsible CLEC completes the new cabling on their  
18 splitter.

19

20 If the existing Line Sharing or Line Splitting scenario is currently  
21 provisioned with a CLEC owned splitter, it is possible that no change in  
22 the splitter cabling would be necessary at the moment the CLEC migrates  
23 to a UNE-L. However, that is totally under the control of the CLEC, and  
24 only the CLEC would be able to determine the impact.

25



1

2 Q. IS IT POSSIBLE TO HAVE A VOICE SERVICE MIGRATION WITHOUT  
3 ANY INTERRUPTION OF CLEC'S DSL SERVICE?

4

5 A. Absolutely. With a CLEC-owned splitter, the CLEC can complete the hot  
6 cut of the voice service without interruption to the DSL service. In fact,  
7 unless the CLEC wants to move the DSL service, it is not necessary for  
8 any changes to be made to the DSL service.

9

10 Q. DOES THE BATCH HOT CUT PROCESS APPLY TO LINE SPLITTING?

11

12 A. No, BellSouth's batch hot cut process only applies to UNE-P to UNE-L  
13 conversions which were the subject of the TRO. As explained above, by  
14 FCC definition, Line Splitting cannot be accomplished using UNE-P and  
15 accordingly, the batch process is not applicable to hot cuts for lines that  
16 involve Line Splitting. CLECs can submit these orders, however, via the  
17 individual hot cut process. Given the low volume of line sharing and line  
18 splitting arrangements (less than 5 line splitting and less than 5 line  
19 sharing) in South Carolina today, the batch process is not necessary to  
20 convert the embedded base.

21

22 Q. WOULD YOU PLEASE EXPLAIN WHY LINE SPLITTING WITH UNE-L,  
23 CLEC PROVIDED SWITCHING, AND CLEC-OWNED SPLITTER IS  
24 JUST NOW BECOMING AN ISSUE FOR CLECS?

1

2 A. Regulatory requirements for Line Splitting with CLEC provided switching  
3 and a CLEC-owned splitter is a totally new concept. Until October 2,  
4 2003, Line Splitting was only available via a UNE Port, a UNE Loop, and  
5 collocation cross connects. The FCC, in its Triennial Review Order on  
6 page 10 of the Rules (§51.319(a)(1)(ii)(A)) for the first time expanded the  
7 definition of Line Splitting to include CLEC provided switching.  
8 Accordingly, now that the telecommunications industry has had time to  
9 read and digest the many changes contained in the FCC's Triennial  
10 Review Order, new ways of delivering xDSL services to end users are just  
11 now being considered and evaluated. Because this is all so new to all  
12 involved parties, it is just now being discussed between BellSouth and  
13 CLECs.

14

15 Q. HAS BELL SOUTH TAKEN STEPS TO FACILITATE LINE SPLITTING  
16 WHEN A CLEC PROVIDES ITS OWN SWITCHING?

17

18 A. Yes. In its purest form, Line Splitting with a CLEC providing its own  
19 switching requires almost no effort on BellSouth's part. BellSouth's  
20 obligation is to insure that the CLECs have the ability to order the UNE-L  
21 from the end user to their collocation cage in the serving wire center. All  
22 other requirements to effectuate Line Splitting with CLEC provided  
23 switching are under the exclusive control of the CLEC and are the  
24 responsibility of the CLEC, not BellSouth. However, BellSouth has

1 voluntarily gone beyond its obligations to assist the CLEC in facilitating  
2 various Line Splitting scenarios via the BellSouth/CLEC Line Sharing and  
3 Line Splitting Collaborative, as discussed later in this testimony.

4

5 Q. HOW MANY CLEC XDSL LINES ARE POTENTIALLY AFFECTED BY  
6 THESE CONVERSIONS?

7

8 A. As of December 31, 2003, in South Carolina BellSouth had a total of 4  
9 Line Splitting lines in service, and only 1 Line Sharing line in service. In  
10 the most unlikely event that all Line Sharing lines in service in South  
11 Carolina converted to Line Splitting, and then all Line Splitting converted  
12 to UNE-L, the maximum total potential number of lines would only be 5.  
13 This hypothetical total conversion of all shared loop lines in South Carolina  
14 to Line Splitting via UNE-L, 5 is approximately 0.004% of all CLEC owned  
15 UNE-P and UNE loops in South Carolina.

16

17 Q. ON PAGE 45, MR. VAN DE WATER STATES "WHILE THERE IS NO  
18 TECHNICAL REASON THAT THE OUTPUT OF THE BELLSOUTH  
19 SPLITTER COULD NOT BE HOT CUT TO THE VOICE CLEC DIRECTLY  
20 FROM THE MDF, AS A MATTER OF POLICY, BELLSOUTH REFUSES  
21 TO DO IT." PLEASE COMMENT.

22

23 A. What Mr. Van de Water notably fails to mention is that BellSouth is not  
24 obligated to provide a splitter by the TRO. Thus, while BellSouth

1 welcomes requests from CLECs for new services provided at market  
2 based rates, there is no obligation under the TRO for BellSouth to  
3 continue to facilitate line splitting between CLECs and DLECs by providing  
4 splitter functionality, if enough CLECs or DLECs wished to purchase  
5 BellSouth's splitter functionality at market base rates to facilitate  
6 combining voice and data services where an existing BellSouth offering is  
7 not already available, then BellSouth would be willing to pursue  
8 development of such an offering.  
9

10 Q. ON PAGE 45-46, MR. VAN DE WATER STATES "THE ONLY  
11 PRACTICAL PROCESS AVAILABLE IN BELL SOUTH TERRITORY BY  
12 WHICH CLECS AND DLECS CAN IMPLEMENT UNE-L LINE SPLITTING  
13 TODAY IS THROUGH THE USE OF PRE-WIRED (DEDICATED) CAGE-  
14 TO-CAGE CABLING BETWEEN THEIR RESPECTIVE COLLOCATIONS  
15 TO ENABLE INTERCONNECTION OF THE NECESSARY  
16 EQUIPMENT..." HE GOES ON TO EXPLAIN IN A FOOTNOTE THAT  
17 "CLECS COULD THEORETICALLY INSTALL NON-DEDICATED CAGE-  
18 TO-CAGE CABLING BETWEEN THEIR COLLOCATIONS, BUT THIS  
19 WOULD REQUIRE A DISPATCH TO EACH PARTY'S COLLOCATION  
20 CAGE TO IMPLEMENT EACH NEW VOICE/DSL CUSTOMER'S  
21 SERVICE." WHICH APPROACH IS ACTUALLY MORE FEASIBLE?  
22

23 A. Dispatching on every DSL order is actually more feasible than providing  
24 dedicated cabling at the considerable expense Mr. Van de Water  
25 describes. BellSouth's current process for wiring DSL customers requires

1 a dispatch to the remote terminal, or at the main distribution frame in the  
2 central office, for every new DSL order. Even at high DSL order volumes,  
3 this approach is more cost effective than wiring dedicated cabling between  
4 DSLAMs and voice switches. With the penetration rate of DSL service is  
5 less than 4% of voice lines in South Carolina, it does not make sense to  
6 utilize dedicated wiring for such a low take rate.  
7

8 Q. ON PAGE 46, MR. VAN DE WATER DESCRIBES SUPPOSED  
9 OPERATIONAL CONCERNS ASSOCIATED WITH CAGE-TO-CAGE  
10 CROSS CONNECTS (AND THE ASSOCIATED CFAS) AND ROUTING  
11 OF THE CLEC'S VOICE PATH THROUGH A DLEC'S COLLOCATION  
12 SPACE. HOW SIMPLE ARE THE MITIGATING SOLUTIONS TO BOTH  
13 OF THESE 'CONCERNS'?  
14

15 A. If the CLECs share the concerns that Mr. Van De Water has alluded to,  
16 then they have a relatively simple solution that they can employ to mitigate  
17 almost all of his concerns. Specifically, the voice CLEC could install and  
18 maintain its own splitters, and it could approach BellSouth to provide  
19 technician dispatches at market rates.  
20

21 Q. HOW DOES HAVING THE VOICE CLEC PROVIDE ITS OWN  
22 SPLITTERS MITIGATE MANY OF THE CONCERNS THAT MR. VAN DE  
23 WATER RAISES?  
24

1 A. By installing and maintaining its own splitter in the CLECs collocation  
2 cage, the CLEC's voice service will no longer pass through the DLEC's  
3 collocation cage. Since the DLEC is no longer in the voice path, they  
4 would not be required to troubleshoot voice service troubles with the  
5 CLEC and ILEC. In addition, the DLEC could pre-wire a number of  
6 DSLAM ports to the cables coming from the splitter, which would reduce  
7 dispatch costs, since only the CLEC would need to dispatch for wiring  
8 once a DSL order is received. This method would allow all other voice  
9 service wiring procedures to remain 'as is,' and would only require  
10 modifications for the relatively few customers that desire DSL service.  
11 For those dispatches that do remain, the CLECs could approach  
12 BellSouth to develop a market based agreement to provide dispatch  
13 services for the CLECs. Because BellSouth is the party most likely to  
14 have trained technicians located at or near the CLEC's collocation cage, a  
15 market based rate would likely save the CLECs considerable costs  
16 associated with dispatching technicians to central offices.

17  
18 Q. MR. VAN DE WATER DESCRIBES THE NEED FOR ADDITIONAL CFA  
19 ASSIGNMENTS IN ORDER TO BE ABLE TO CONNECT DLEC-  
20 PROVIDED DSL SERVICES WITH CLEC-PROVIDED VOICE  
21 SERVICES. HOW DIFFICULT IS KEEPING THE RECORDS BETWEEN  
22 THE DLEC AND CLEC?

23  
24 A. Managing CFAs and other assignments is a core functionality of any  
25 telephone company. With the number of customer records, the complexity

1 of managing facility assignments throughout the network, and  
2 interconnection agreements with ILECs, IXCs and others, managing  
3 customer and network records is critical to the ongoing business of any  
4 CLEC. The requirements for CLEC to DLEC CFAs is no less, or no more,  
5 complicated than any other type of record keeping, and the CLECs have  
6 no relative advantage, or disadvantage to BellSouth when it comes to  
7 keeping records.  
8

9 Q. BASED ON THE MITIGATING ALTERNATIVES DESCRIBED ABOVE,  
10 HOW ACCURATE ARE THE 'COSTS' DESCRIBED BY MR. VAN DE  
11 WATER FOR USING A LINE SPLITTING ARRANGEMENT WITH CLEC  
12 PROVIDED SWITCHING?  
13

14 A. As described above, dispatching technicians to 'recreate' the facility  
15 connections when adding a DLEC provided DSL service is the most  
16 economically feasible alternative. Now that a technician is available to  
17 recreate the DSL connection, re-using the formerly voice only DLC port is  
18 a valid option. Therefore, 88% of the 'costs' described by Mr. Van De  
19 Water are no longer warranted.  
20

21 Q. PLEASE EXPLAIN HOW CLECS AND DLECS CAN IMPROVE THIS  
22 PROCESS WITHOUT REQUIRING ANY INVOLVEMENT FROM  
23 BELL SOUTH.  
24

1 A. CLECs could best serve themselves by strengthening the arrangements  
2 they have amongst themselves. As explained in this testimony, BellSouth  
3 is merely a facilitator of Line Splitting and not actually a directly involved  
4 party with the end-user. All of the necessary components for Line Splitting  
5 are currently available to CLECs. It must be noted that much of the  
6 necessary work when migrating to Line Splitting via UNE-L needs to be  
7 done by the CLEC. Accordingly, the CLEC has considerable control over  
8 the extent of down time the CLEC xDSL end user would experience. Just  
9 like BellSouth, CLECs need to develop the necessary new processes, test  
10 them, enhance them, and refine them to the point where they are  
11 operationally efficient in order to minimize end user down time.

12

13 Q. DO ANY OF THE ABOVE MENTIONED MIGRATION SCENARIOS  
14 REQUIRE USE OF AN ASR?

15

16 A. No, for all Line Splitting scenarios, and migrations to Line Splitting, CLECs  
17 only need to use existing LSR processes. ASRs are not needed for any  
18 currently available components needed for Line Splitting.

19

20 Q. ARE THERE ANY SCENARIOS WHERE PLACING MULTIPLE ORDERS  
21 ARE REQUIRED TO DO A SINGLE CONVERSION?

22

23 A. There are a few situations that may require two LSRs be submitted. The  
24 first such situation would be where an end user is moving from one



1 location to another. In order to establish a shared loop scenario (Line  
2 Sharing or Line Splitting via a UNE Loop, UNE Port and cross connects)  
3 the loop at the customers new address must first have dial tone  
4 established. Accordingly, this would require two orders, one for the voice  
5 service and a second to establish the loop sharing. However, these  
6 orders can be "related" and worked together. A second scenario would be  
7 where an end user desires to establish an additional line with xDSL at  
8 their location. As with the above, the voice service must be established  
9 first, and then the loop sharing may be established. Again, these orders  
10 can be "related" and worked together. The third such scenario would be  
11 where the end user currently does not have data and desires to change  
12 voice providers from BellSouth to a CLEC and add a shared loop. In this  
13 case, if the end user is changing any of the existing voice service (adding,  
14 deleting features, etc.) two orders would be necessary. As stated above  
15 however, any of the remaining types of migrations can be accomplished  
16 with a single LSR.

17  
18 Q. WHAT EFFORTS HAVE BEEN MADE BY CLECS AND BELL SOUTH TO  
19 DEVELOP PROCESSES AND PROCEDURES FOR SHARED LOOP  
20 CONVERSIONS?

21  
22 A. Since the inception of Line Sharing and Line Splitting, BellSouth  
23 voluntarily established the BellSouth/CLEC Line Sharing/Line Splitting  
24 Collaborative. BellSouth developed its shared loop products (Line Sharing

1 and Line Splitting) through a collaborative process with all interested  
2 CLECs. BellSouth invited CLECs to a collaborative meeting in Atlanta on  
3 January 26, 2000. Twelve CLECs participated in the meeting. The  
4 participants agreed to form several working teams to develop, test, and  
5 refine the procedures for pre-ordering, ordering, and provisioning the High  
6 Frequency Portion of the Loop ("HFPL") UNE so that CLECs and  
7 BellSouth could implement line sharing successfully. The first meeting of  
8 the working teams was held on February 2, 2000. The participants jointly  
9 decided to have two sub-committees: a technical sub-committee and a  
10 systems/process sub-committee. Each sub-committee would meet one  
11 day each week. The technical sub-committee worked on technical issues,  
12 such as systems/network architecture and testing. The systems/process  
13 sub-committee focused on the pre-ordering, ordering, provisioning,  
14 maintenance, and billing issues associated with line sharing. Each sub-  
15 committee listed and prioritized issues and action items. The sub-  
16 committees addressed and resolved issues essential to the development  
17 of the architecture and operations plan for the line sharing product.  
18 Beginning April 12, 2000, the collaborative consolidated the two sub-  
19 committees, and the full committee then conducted the collaborative  
20 meetings on one full day each week. Subsequently the Collaborative  
21 changed the meeting schedule to one half day, twice per month.

22  
23 BellSouth also provides a web site for Line Sharing and Line Splitting  
24 information including meeting logistics, meeting minutes, process flow and  
25 procedures. The web site can be found at

1 [http://www.interconnection.bellsouth.com/markets/lec/line\\_sharing\\_collab/i](http://www.interconnection.bellsouth.com/markets/lec/line_sharing_collab/index.html)  
2 [ndex.html](http://www.interconnection.bellsouth.com/markets/lec/line_sharing_collab/index.html)

3  
4 Q. WHO IS REPRESENTED IN THE BELLSOUTH / CLEC LINE SHARING  
5 AND LINE SPLITTING COLLABORATIVE?

6  
7 A. Since its inception, the following are some of the companies providing  
8 representation and input to the Collaborative: Aircovr, AI-Call, AT&T,  
9 BellSouth, BlueStar, Covad, Duro Communications, MCI/WorldCom, MTA  
10 Consulting, Network Telephone, New Edge, NorthPoint, Rhythms, Sprint,  
11 Volaris, and WebShoppe.

12  
13 Q. HAVE THE CLECS AND DLECS EXPRESSED ANY INTEREST IN THE  
14 VARIOUS HOT CUT SCENARIOS YOU HAVE DESCRIBED EARLIER?

15  
16 Yes, just recently, but their interest has been very limited and generally  
17 only relates to a few specific situations. The first such expression of  
18 CLEC interest was raised during the September 18, 2003 BellSouth/CLEC  
19 Line Sharing and Line Splitting Collaborative ("Collaborative"). A CLEC  
20 requested an agenda item to address BellSouth's plans to support Line  
21 Splitting OSS changes based on the recent TRO requirements. At the  
22 next Collaborative this issue was listed on the Agenda as a discussion  
23 item as requested by the CLEC however, in accordance with Collaborative  
24 policy, because the requesting CLEC was not in attendance, the

1 discussion was tabled until the next scheduled meeting. During the  
2 October 16, 2003 Collaborative meeting the CLEC's issue was specifically  
3 identified as BellSouth's readiness to provide Line Splitting with CLEC  
4 voice via CLEC switch in an electronic ordering environment with  
5 seamless provisioning.

6

7 Q. DOES BELLSOUTH'S HOT CUT PROCESS ON LINE SHARING AND  
8 LINE SPLITTING APPEAR TO BE A SIGNIFICANT CONCERN TO THE  
9 CLECS?

10

11 A. No, at least not according to their actions. The CLECs' have expressed  
12 interest in BellSouth developing various migration scenarios; however, all  
13 such migration scenarios discussed in the January 29, 2004 Collaborative  
14 are currently available. The CLECs' have not provided the priorities of  
15 additional development for migration scenarios that BellSouth does not  
16 already have available. Lack of prioritization for migration scenarios that  
17 are currently not available, in the appropriate forum for them to work with  
18 BellSouth to effectuate change indicates that hot cuts impact on xDSL  
19 service are not currently of significant concern to them.

20

21 Q. PLEASE EXPLAIN HOW BELLSOUTH DECIDES WHICH DLEC  
22 REQUESTS IT WILL WORK ON, AND WHEN?

23

24 A. Since the inception of Line Sharing and Line Splitting, BellSouth has  
25 continually solicited input, direction and prioritization from CLECs via the

1 BellSouth/CLEC Line Sharing/Line Splitting Collaborative, of which AT&T,  
2 MCI/WorldCom, Sprint, Covad, and several others are members.  
3 Basically, BellSouth asks the CLECs to provide a prioritized list of the  
4 CLEC's requests for enhancements, changes, modifications, etc. to Line  
5 Sharing /Line Splitting. The listing is then presented to the Collaborative  
6 where the items and related prioritization is voted on and approved by the  
7 Collaborative. BellSouth then uses the consolidated and Collaborative  
8 approved prioritized listing of projects as guidance to determine the work  
9 activity of the BellSouth internal team for product development under  
10 manual ordering – electronic ordering follows the Change Control  
11 guidelines for prioritization & scheduling. The attached exhibit EF-3  
12 shows the most current CLEC prioritization of Line Splitting migrations that  
13 have been completed by BellSouth.

14

15 Because of the recentness of the TRO and the lack of any significant  
16 quantity of Line Splitting sales (including migrations to Line Splitting) within  
17 the BellSouth region, the request for migrations and or hot-cuts to or from  
18 Line Splitting has just recently been received by BellSouth. As of the  
19 January 29, 2004 BellSouth/CLEC Line Sharing and Line Splitting  
20 Collaborative, the CLECs have not yet fully defined or developed any  
21 requests not already available from BellSouth, let alone prioritized them.  
22 Once received from the CLECs, BellSouth will have the CLECs prioritize  
23 and then vote to approve the prioritization of the desired UNE-L  
24 migrations, including any hot cut scenarios.

25

1 O. HAVE THE CLECS FORMALLY REQUESTED BELL SOUTH TO BEGIN  
2 WORK ON ESTABLISHING ANY ADDITIONAL PROCEDURES, ETC.  
3 FOR HOT CUTS OR MIGRATIONS TO UNE-L AS EXPLAINED ABOVE?  
4

5 A. No. That is what is confusing. As previously mentioned, the CLECs are  
6 raising many of these issues to this Commission but have yet to provide  
7 BellSouth with a prioritized listing of what they are desiring that isn't  
8 already available from BellSouth.  
9

10 Q. ON PAGE 37 OF HIS TESTIMONY, MR. BRADBURY STATES  
11 "ADDITIONALLY, EXCEPT WHEN THE IDLC CUSTOMER CAN BE  
12 PLACED ON A COPPER LOOP LESS THEN 18,000 FEET IN LENGTH  
13 CLECS ARE DENIED THE CAPABILITY TO PROVIDE DSL SERVICE  
14 TO THEIR CUSTOMERS." PLEASE EXPLAIN WHAT CAPABILITIES  
15 CLECS HAVE TO CONTINUE TO PROVIDE BROADBAND SERVICES  
16 TO THEIR END USERS.  
17

18 A. CLECs have numerous options available for serving the broadband needs  
19 of their end-user customers in cases other than where IDLC customers  
20 can be placed on a copper loop less than 18,000 feet. Specifically, any  
21 CLEC can: (1) place its own DSLAM at the DLC remote terminal as  
22 BellSouth does in such a situation, (2) provision the end-user customer  
23 with Integrated Services Digital Network ("ISDN") Digital Subscriber Line  
24 ("IDSL") service, (3) Provide the customer with a dedicated T1 connection,

1 (4) partner with a cable broadband provider to provide cable modem  
2 broadband service, (5) purchase BellSouth's tariffed wholesale DSL  
3 offering, (6) deploy a fixed wireless broadband technology, and (7) partner  
4 with a satellite broadband provider.

5

6 Q. PLEASE SUMMARIZE YOUR TESTIMONY.

7

8 A. As becomes readily apparent from the above testimony, BellSouth already  
9 has in place the needed processes to handle all known CLEC requested  
10 migration scenarios. In particular, if the CLEC owns the splitter, as it is  
11 obligated to do, the CLEC can cut a loop from the BellSouth switch port to  
12 a CLEC switch port using its own processes without interruption to the  
13 DSL service. In addition, BellSouth has demonstrated that CLECs are not  
14 harmed in any way with a conversion of Line Splitting via UNE Loop, UNE  
15 Port and cross connects to a UNE-L. In addition to the requirements,  
16 BellSouth has, is, and will continue to voluntarily provide various items at  
17 market based rates to assist the CLEC community with better serving their  
18 end user customers. Additionally, BellSouth has had a long-standing  
19 forum for CLECs to bring their new ideas, needs and requests to the  
20 attention of BellSouth, the BellSouth/CLEC Line Sharing and Line Splitting  
21 Collaborative. Through this Collaborative not only are the CLECs able to  
22 assist with the development of the various offerings, enhancements, etc.,  
23 they additionally have significant input into the prioritization of the  
24 BellSouth work effort. As of the last Collaborative meeting, January 29,

1        2004, the CLECs had not yet formulated their requests for any conversion  
2        scenarios to or from Line Splitting that are not already available from  
3        BellSouth. BellSouth has continually demonstrated that it is diligent,  
4        prompt and attentive to the requests of the CLECs, and is committed to  
5        remain so. To that end, even though BellSouth stands ready and waiting,  
6        CLECs have not provided any additional detailed process requests, nor  
7        prioritized any additional BellSouth work efforts to help facilitate xDSL  
8        migrations with UNE-P to UNE-L or subsequent migrations not already  
9        available from BellSouth, even though the collaborative meetings with  
10       BellSouth has given them ample opportunity to do so.

11

12    Q.    DOES THIS CONCLUDE YOUR TESTIMONY?

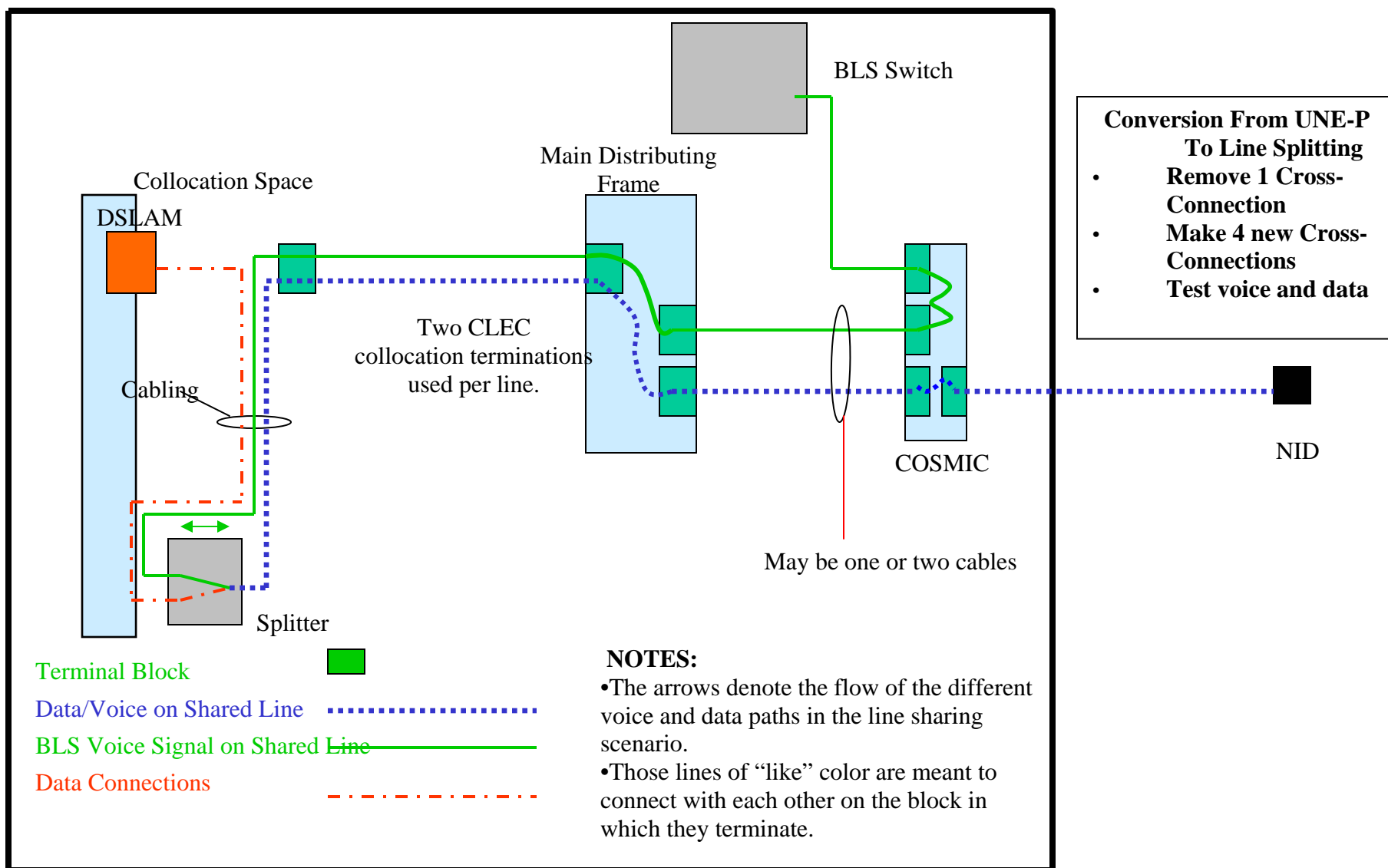
13

14    A.    Yes. Thank you.



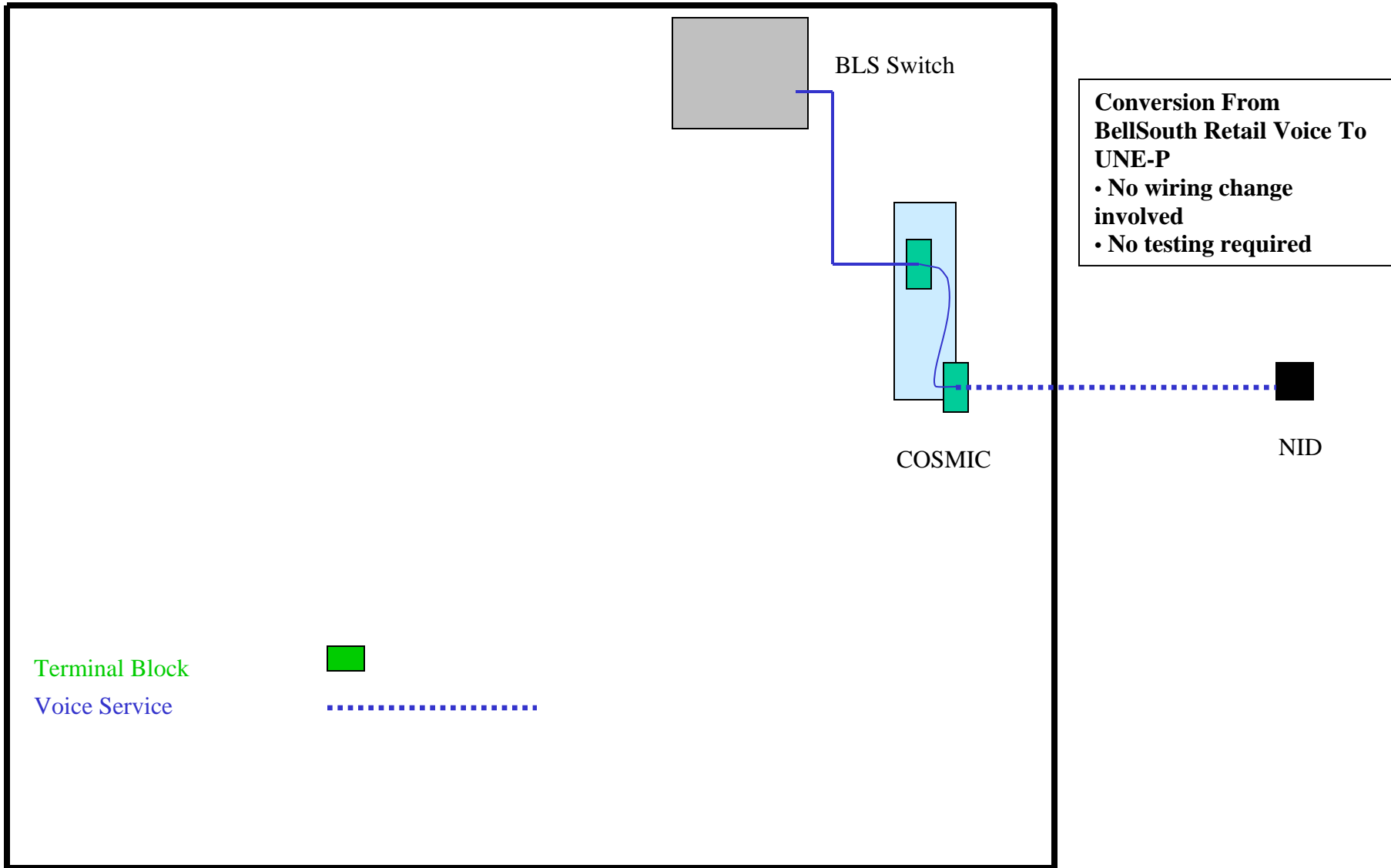
# CO-Based Line Splitting

Exhibit EF-1



# CLEC Voice on BST UNE-P

Exhibit EF-2



# LINE SPLITTING MIGRATION OPTIONS DELIVERED TO DATE

EF – 3

Ref	Change		Voice Provider		Data Provider		CO Work	1st Right	DLEC	Collaborative	Phase
Num	From Existing Service	To New Service	Change	Same	Change	Same	RQD	Of Refusal	Notification	Priority	Delivered
1	CO HFS – BST owned	Line Splitting – BST owned	X			X	No	No	No	3	2
2	CO HFS – BST owned	Line Splitting – BST owned	X		X			No	Yes	4	2
3	CO HFS – BST owned	Line Splitting – DLEC owned	X			X		No	No	3	2
4	CO HFS – BST owned	Line Splitting – DLEC owned	X		X			No	Yes	4	2
5	CO HFS – DLEC owned	Line Splitting – BST owned	X			X		No	No	3	2
6	CO HFS – DLEC owned	Line Splitting – BST owned	X		X			No	Yes	4	2
7	CO HFS – DLEC owned	Line Splitting – DLEC owned	X			X	No	No	No	3	2
8	CO HFS – DLEC owned	Line Splitting – DLEC owned	X		X			No	Yes	4	2
23	UNE-P	Line Splitting – BST owned		X	New	New		No	No	1	2
25	UNE-P	Line Splitting – DLEC owned		X	New	New		No	No	Avail 6/19/01	1
27	BellSouth Retail	Line Splitting – BST owned	X		New	New		No	No	2	2
28	BellSouth Retail	Line Splitting – DLEC owned	X		New	New		No	No	2	2
17	Line Splitting – DLEC owned	Line Splitting – BST owned	X		X			No	N/A	10	3
19	Line Splitting – DLEC owned	Line Splitting – BST owned		X	X			No	N/A	10	3
20	Line Splitting – DLEC owned	Line Splitting – DLEC owned	X			X	No	No	N/A	11	3
21	Line Splitting – DLEC owned	Line Splitting – DLEC owned	X		X			No	N/A	11	3
22	Line Splitting – DLEC owned	Line Splitting – DLEC owned		X	X			No	N/A	11	3
24	UNE-P	Line Splitting – BST owned	X		New	New		No	No	8	3
26	UNE-P	Line Splitting – DLEC owned	X		New	New		No	No	8	3
33	Resale	Line Splitting – BST owned		X	New	New		No	No	7	3
34	Resale	Line Splitting – DLEC owned		X	New	New		No	No	7	3
35	Resale	Line Splitting – BST owned	X		New	New		No	No	7	3
36	Resale	Line Splitting – DLEC owned	X		New	New		No	No	7	3